

**RECAP (Cambridgeshire & Peterborough Waste Partnership)  
Waste Management Design Guide - Position Statement**

**(For the Cambridgeshire and Peterborough Minerals and  
Waste Core Strategy Examination)**

**June 2010**

## **1.0 Introduction**

- 1.1 This statement has been prepared by Cambridgeshire County Council and Peterborough City Council in response to representations made by South Cambridgeshire District Council relating to policies CS16 and CS28 of the Minerals and Waste Core Strategy and related supporting text (representation numbers MWCSP23, MWCSP28 and MWCSP282).
- 1.2 The purpose of this paper is to clarify how these representations are being taken forward by the RECAP (Cambridgeshire and Peterborough Waste) Partnership and the Authorities.

## **2.0 Preparation of the RECAP Waste Management Design Guide**

- 2.1 The RECAP Waste Management Design Guide together with the other parts of the Cambridgeshire and Peterborough Minerals and Waste Local Development Framework was subject to public consultation from 15<sup>th</sup> February to 29<sup>th</sup> March 2010.
- 2.2 The purpose of consulting upon the RECAP Waste Management Design Guide at the same time as the Core Strategy was to demonstrate how the relevant Core Strategy policies would be implemented and to avoid a potential “policy vacuum” following the adoption of the Core Strategy.
- 2.3 It is however accepted that any changes to the content of the Minerals and Waste Core Strategy policies CS16 and CS28 will need to be taken into account prior to adoption of the RECAP Waste Management Design Guide.
- 2.4 Following the consultation, a meeting was held with officers from South Cambridgeshire District Council in June 2010 to discuss the representations received.

## **3.0 Policy CS16 – Household Recycling Centres**

- 3.1 Policy CS16 of the Cambridgeshire and Peterborough Minerals and Waste Core Strategy states:

*A network of household recycling facilities easily accessible to local communities will be developed through the Site Specific Proposals Plan. New household recycling centres will be in the following broad locations:*

- *Cambridge East*
- *Cambridge North*
- *Cambridge South*
- *March*
- *Northstowe*

- *Peterborough*

*New development will contribute to the provision of household recycling centres. Contributions will be consistent with the RECAP Waste Management Design Guide and additionally the Planning Obligations Implementation Scheme.*

- 3.2 South Cambridgeshire District Council has made a representation in relation to policy CS16 of the Cambridgeshire and Peterborough Minerals and Waste Core Strategy (representation number MWCSP28) which states that:

*“Policy CS16 Household Recycling Centre states that ‘New developments will contribute to the provision of HRCs. Contributions will be consistent with RECAP Design Management Guide SPD.’ The Council is concerned that this contribution is included in a policy since the provision of HRC is the responsibility of the County Council under the Refuse Disposal (Amenity) Act 1978 and the MWDP has made provision for 9 additional HRCs to meet future demands. Planning obligations could not be used to provide for additional sites if more growth is planned for through the Review of the East of England Plan. The MWDP would need to be reviewed to take into account this planned growth. It could have major implications for the whole waste strategy and as such should be appropriately planned for.*

*Amend the wording of Policy CS16 so that it does not state that all new developments will have to contribute to HRCs”.*

- 3.3 In responding to the RECAP Waste Management Design Guide consultation the District Council has also stated that they “are concerned at the lack of information within the Design Guide to justify the request for contributions to household recycling centres”. The District Council referred to the five tests which planning obligations are required to satisfy as set out in Circular 05/05.

#### Current position in response to representations to CS16

- 3.4 If new development takes place and this gives rise to the need for new Household Recycling Centre or improvements the development should contribute to any new HRC provision which is directly related to it. It is this principle which is incorporated into Policy CS16 of the Core Strategy and it should be retained. The Authorities will of course keep the Plan under review and revise the Plan if necessary.
- 3.5 It is correct that the Authorities as Waste Disposal Authorities have the duty to provide facilities, however, where new provision is directly related to development they can seek contributions to meet this need through the provisions set out in ODPM Circular 05/05: Planning Obligations.

- 3.6 The RECAP Waste Management Design Guide (paragraph 8.9) states that: “developers...will be expected to contribute finances in accordance with Circular 05/05 proportionate to the development”
- “At strategic locations developers will be required to provide land and/or provide:
- Finance for upgrading existing Household Recycling Centres
  - Finance for new Household Recycling Centres”
- 3.7 As currently drafted the RECAP Waste Management Design Guide makes a distinction between financial contributions being sought for new household recycling centres as opposed to upgrading existing Household Recycling Centres. It also highlights the need for developers to make land available at strategic locations – those allocations referred to in policy CS16.
- 3.8 The RECAP Waste Management Design Guide (paragraph 8.10) states that:
- “In Peterborough financial contributions will be consistent with the Planning Obligations Implementation Scheme”
- “In Cambridgeshire financial contributions will be calculated on a per dwelling basis”
- 3.9 The wording in policy CS16 and the guidance in the RECAP Waste Management Design Guide is therefore consistent.
- 3.10 The requirement for developer contributions outlined in the draft RECAP Waste Management Design Guide for the provision of Household Recycling Centres is proportionate to the scale of development proposed and as such it is consistent with the requirements of ODPM Circular 05/05.
- 3.11 It is proposed that in order to ensure that the developer contributions for additional Household Recycling Centres and/or improvements being sought are directly related to proposed developments, further revisions will be made to the RECAP Waste Management Design Guide.
- 3.12 To inform these revisions further work is currently been undertaken by Cambridgeshire County Council. The following matters are being considered:
- the cost of additional Household Recycling Centre infrastructure and the extent of contributions which will be sought from new development.
  - the identification of geographic areas within the County which will be served by individual Household Recycling Centres based upon driving distance and an assessment of the road network.

- the mechanism which will be used to define the cost per dwelling (for new development) towards the provision of additional Household Recycling Centres or improvements to existing centres.

3.13 The revisions to the Guide will provide the necessary clarity on the contributions that will be sought.

#### **4.0 Policy CS28 – Waste Minimisation, Resource Use and Recovery**

4.1 Policy CS28 of the Cambridgeshire and Peterborough Minerals and Waste Core Strategy states:

*The Waste Planning Authorities will encourage waste minimisation, re-use and resource recovery by requiring:*

- *a waste management audit and strategy to put in place practicable measures to maximise waste minimisation, sorting, re-use, recovery and recycling of waste on all developments over the value of £300,000*
- *submission of a completed RECAP Waste Management Design Guide Toolkit Assessment*
- *new development to contribute to the provision of bring sites. Contributions will be consistent with the RECAP Waste Management Design Guide and additionally the Planning Obligations Implementation Scheme.*
- *temporary waste recycling facilities in strategic development areas including the Cambridge and Peterborough development areas, Northstowe and St Neots. These should maximise the reuse, recycling and recovery of inert waste streams from construction and demolition operations, and be in place throughout the construction phases of these major development areas.*

4.2 South Cambridgeshire District Council has made a representation in relation to paragraph 10.4 which forms part of the supporting text of policy CS28 of this policy in the Minerals and Waste Core Strategy (representation nos. MWCSP23 and MWCSP282) which states that:

*“Policy CS28 Waste Minimisation, Re-use and Resource Recovery is about how the Waste Planning Authority will encourage waste reduction, recycling and resource recovery in new developments across the plan area. It is a fundamental one to achieving improvements in the management of waste in future residential and commercial developments. Much emphasis is placed upon the RECAP Waste Management Design Supplementary Planning Document, which is out for consultation alongside the proposed Submission MWD. The success in achieving the requirements of CS28 will rest on the contents of this SPD and how clearly it outlines the requirements for waste management with future developments. South Cambs is concerned that the contents of the SPD are not robust enough to achieve this.*

*South Cambs is concerned that the contents of the SPD are not robust enough to achieve the requirements of Policy CS28. The SPD cannot create policy and therefore clear guidelines must be included in the supporting text to inform the content of the SPD”*

4.3 Concerns have been expressed by a number of other organisations including South Cambridgeshire District Council in relation to the content of the RECAP Waste Management Design Guide as follows:

- the presentation, applicability and structure of the RECAP Waste Management Toolkit.
- design guidance relating to the provision of waste storage, waste collection and Bring Sites.
- the process for securing developer contributions for the provision of Bring Sites.

Current position in response to representations to CS28

4.4 Policy CS28 requires developers to complete the RECAP Waste Management Design Guide toolkit to explain how provision for waste collection and recycling will be made within residential and commercial developments in Cambridgeshire and Peterborough.

4.5 The toolkit includes reference to:

Design Criteria: Developers to demonstrate that they have taken account of the guide in relation to the space required for waste storage, highway design and developer contributions.

Assessment Criteria: More detailed information to be provided where waste storage compounds, Bring sites or any alternative schemes are proposed.

Basis for conditions and/or agreements: The range of developer contributions which will be sought for the provision of waste storage containers, Bring Sites and Household Recycling Centres

4.6 The intention is that revisions will be made to the content of the Guide to address those issues raised by South Cambridgeshire District Council and others, which are summarised in paragraph 4.2. This will address the following:

- amending the Waste Management Design Guide Toolkit so that the requirements for new residential and commercial developments can be more clearly understood by developers, planning officers and other stakeholders.
- amending the Guide to give greater emphasis to the key messages including the standard for Bring site provision within residential developments.

- amending the Guide to give greater emphasis to the requirement to prepare waste management strategy and audits including how these can be used to inform the level of developer contributions for the provision of Bring Sites
- restructuring the content of the Guide to make the RECAP Waste Management Toolkit more prominent.

## **5.0 Next stages for RECAP Waste Management Design Guide**

- 5.1 The intention was that the RECAP Waste Management Design Guide would be adopted in June 2011.
- 5.2 However, representations on the Minerals and Waste Plan and the RECAP Guide have highlighted the need to make amendments. These amendments will set how developer contributions will be sought in the Cambridgeshire area for the provision of additional Household Recycling Centres or improvements to existing Household Recycling Centres. This will ensure that there is a robust and transparent foundation for seeking contributions for new or improved Household Recycling Centres.
- 5.3 As the amendments constitute a fundamental revision to the SPD the Authorities expect to seek member agreement for a further round of public consultation on a revised version of the RECAP Design Guide. This will take place in 2011 following the publication of the Inspector's report relating to the Core Strategy which will also be taken into account.